

The Joint Federal/Provincial Commission into the April 2020 Nova Scotia Mass Casualty MassCasualtyCommission.ca

Commission fédérale-provinciale sur les événements d'avril 2020 en Nouvelle-Écosse CommissionDesPertesMassives.ca

### **Small Group Session**

### Séance en petit groupe

#### **Commissioners / Commissaires**

The Honourable / L'honorable J. Michael MacDonald, Chair / Président

Leanne J. Fitch (Ret. Police Chief, M.O.M)

Dr. Kim Stanton

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Mass Casualty Commission Office Bureau de la Commission des pertes massives 1791, rue Barrington Halifax, Nouvelle-Écosse **B3J3K9** 

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# II Appearances / Comparutions

Ms. Francene Cosman Aunt of Lisa McCully

Mr. Leo Artalejo Facilitator

Mr. Michael MacDonald Commissioner
Ms. Leanne Fitch Commissioner
Ms. Kim Stanton Commissioner

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1	Halifax, Nova Scotia
2	Upon commencing on Wednesday, September 7, 2022 at 5:30 p.m.
3	MR. LEO ARTALEJO: So thank you for being here today.
4	MS. FRANCENE COSMAN: Yeah.
5	MR. LEO ARTALEJO: We know that you have valuable
6	experience and perspective as a family member, and so we're having these small group
7	sessions so that we can hear more about your family's experiences seeking information
8	and gathering support during and after the mass casualty. So we know that that's an
9	important part of helping to formulate recommendations that will make a difference for
10	Canadians moving forward. So that's the purpose of these sessions, as you know.
11	My role as a facilitator is to support the flow of conversation. I
12	might help with the keeping track of time, keeping track of topics. But when you
13	speak, you will be listened to without interruption and we're happy to hear whatever
14	as little or as much as you'd like to share today.
15	MS. FRANCENE COSMAN: Okay. Yeah.
16	MR. LEO ARTALEJO: Some of the topics that we're hoping to
17	hear about today was your experience and your family's experience, during the mass
18	casualty event. How you were accessing information during the mass casualty? What
19	supports and services were most helpful to your family? And what was missing that
20	may have made a difference for your family? And all of this is about learning so that we
21	can make sure that the supports and services that would make a difference for families
22	in the future are part of what we're recommending in the final report.
23	Before we leave you [indiscernible], I'll just check in with you, make
24	sure that you're ready to continue, and if you need a break, feel free. And as I
25	described, we're happy to give you the room and let you review your notes, because we
26	know you've also made some notes as well.
27	MS. FRANCENE COSMAN: Yeah, I did actually. And don't be put
28	off by the thickness of this, I double spaced everything in a 14 font. So

1	MR. LEO ARTALEJO: Yeah.
2	MS. FRANCENE COSMAN: Because my eyesight's a little
3	challenged at times. So I am going to refer
4	MR. LEO ARTALEJO: Great.
5	MS. FRANCENE COSMAN: to notes as I speak with you, and
6	take it forward from there. So
7	MR. LEO ARTALEJO: Yeah, whenever you're ready.
8	MS. FRANCENE COSMAN: Okay. Well, I think I'm going to start
9	by just saying that Lisa was just a beautiful, and wonderful, spiritual person. And she
10	was dedicated to her family and her children, and her work ethic was amazing.
11	Everybody who worked and taught with her all had the same kind of reaction to her
12	death. Everybody feels this loss, even to this day and people come up to me and talk
13	about Lisa because she really was a great human being. And having said that, I'm sure
14	every family member could sit here and say the same thing about their own members
15	that they lost.
16	So I just I wanted to read that into the record and talk about her.
17	Because I knew her from the time she was born and Lisa, and Jenny, and my two
18	daughters were all practically the same age, very, very close together. So the cousins
19	just had a grand time growing up and I believe I knew Lisa very well. So I wanted just to
20	put that framework around her.
21	The aftermath of the mass casualty, I found it really hard to know
22	what I was doing around becoming an accredited Participant. And I use the word
23	accredited, I don't know if that's the proper word. But there was all the discussion first
24	that there wasn't going to be an inquiry, and that had everybody upset wondering why
25	there wouldn't be. And at the time I thought something is being hidden between the
26	Minister of Justice, who was a former RCMP, and the federal folks. So I was really
27	happy when the inquiry was announced and I saw the information in the newspaper and
28	I started making inquiries about how to be a Participant, and I think that's when you and

1 I first talked on the phone, Maureen, and spoke together.

So one issue that I've had to deal with through the hearings was that Lisa had an Executor to her Will, and Patterson Law would only deal directly with the Executor of the Will. So I found that a struggle to accept and I don't know where in law it actually says that, but I felt like sometimes I was a ghost car in the hearings because I was not being dealt directly with. And as much as it was made very clear to me by email that that was how it was going to be, and Sandra McCulloch did try quite hard at times to keep me informed with documents in the initial stages. But there were times when documents weren't being given to me in a timely manner, and I would come into the hearings and suddenly hear things that were really hard to hear about my family. 

And I just felt that put me in quite an awkward spot, being not spoken directly with and not being able to speak to the lawyers and say, "Look, would you ask this, or would you ask that?" And I would sometimes ask other family members and say, "Look, please raise this with Patterson Law", because they were representing a lot of the families, as you know. So that was quite awkward for me.

So yeah, I think at some point Lisa's mum and her sister Jenny asked me to represent them at the hearings because they could not tolerate coming for their own mental health reasons. And I had called Lisa's sister and said, "What can I do to support you?" And basically, thinking I was going to be there with her, but she could not come to the hearings either. So I came in her place and in her mum's place, and again, it was awkward. As you know, I came to a lot of the hearings when they were here, not in Truro, and I just found it awkward not being able to directly relate to Patterson Law.

So I took to sending emails. I sent quite a few emails, probably drove them a little around the bend, but it was my way of raising the issues that I felt I wanted clarity on. So I did send emails, and I would get an acknowledgement of the emails being received, but I wouldn't get a detailed response to what I was raising in

those emails. So needless to say, I didn't like that very much.

But anyway, when the original list of Participants came out -- I'm sort of backtracking here -- I didn't see my name on the list in the paper. I saw the McCully name, and so that's when I was advised I would come in under the McCully

name and under Patterson Law. So yeah, that was that. I'm just going to take a look

here and make sure I'm not forgetting to say something that I think is strategic.

Yeah, I don't want to really sound altogether negative about Patterson Law, because that wouldn't do them justice either. But I have struggled with this now through all the hearings, that I sort of just felt like I was sitting in a chair, and I know I would have had a lot to say because that's who I am. Yeah, I've already mentioned what's on that page.

So I will have a list of recommendations when I finish talking with you. When I say I sent emails and raised questions, one of the questions was about Lisa Banfield when she came out of the woods after her night in freezing temperatures. And I raised a number of questions about, had her temperature been taken by the crew on the ambulance? And had she been triaged at the hospital again to see, did she have hypothermia? The first folks who took her out to the fire hall, by looking at her said she had hypothermia, but that is not a determinant, it's your core body temperature that is the determinant. I have never been able to understand how somebody could be in the woods overnight in zero and minus temperatures, lightly dressed, and live to tell the tale, and I really wanted to know about the temperature taking because I didn't believe the details. And I'm not going to say anything more than that about not believing the details.

And I do have a question as you record a transcript, can I be sued for anything I say in this environment, because I wouldn't want to be, in saying that I don't believe a particular narration? So are there risks in saying that?

MR. LEO ARTALEJO: I don't think so. I mean, it's a public document.

1	MS. FRANCENE COSMAN: Yeah.
2	MR. LEO ARTALEJO: So we will record we will transcribe what
3	you say.
4	MS. FRANCENE COSMAN: Yeah.
5	MR. LEO ARTALEJO: But I think you're being fairly clear that
6	these are questions that you have.
7	MS. FRANCENE COSMAN: Yeah, okay.
8	MR. LEO ARTALEJO: Yeah. Ms. Cosman, maybe just as a point
9	of clarification, if you have these concerns or these issues that you wanted to raise,
10	could you work through Patterson Law to so that could you work with Patterson Law
11	such that they could raise these concerns on your behalf, or on the family's behalf?
12	MS. FRANCENE COSMAN: The only concern that I heard raised in
13	the public testimony was when Rob Pineo asked a question about taking her
14	temperature and it hadn't been taken. And that was the one element of that one email
15	that I had raised. I also asked them about when she was taken to the emergency room
16	she had been pulled by the hair. I asked, was there evidence on her scalp, bruising,
17	loss of hair from such a violent act? And I found it difficult to imagine that Lisa Banfield
18	could run into the woods with a fresh lumbar spine injury. So I asked, could a second
19	opinion look at those x-rays or CAT scans, I don't know what tests they did. But the
20	only thing that got picked up out of that was the question around her body temperature.
21	So but I'm a former nurse and I was sort of looking at these
22	details under that lens. So yeah, and that I don't know if that answers your question.
23	but I was sending emails and getting an acknowledgment, but not necessarily feeling
24	that the information was followed up that I was raising. So
25	MR. LEO ARTALEJO: So just to be clear, the emails that you
26	were sending were to counsel, or to the Commission?
27	MS. FRANCENE COSMAN: No, to Patterson Law.
28	MR. LEO ARTALEJO: To Patterson Law.

1	MS. FRANCENE COSMAN: Yeah, to Sandra McCulloch.
2	MR. LEO ARTALEJO: Okay.
3	MS. FRANCENE COSMAN: Yeah.
4	MR. LEO ARTALEJO: Great, thank you.
5	MS. FRANCENE COSMAN: Yeah. I wanted to talk about mental
6	health impacts. Just after Lisa's death, I underwent spinal surgery in Halifax and as I
7	came out of anaesthetic I was crying for Lisa, and the nurses in the recovery room said
8	"Well, who's Lisa? Why are you crying for Lisa?" So I explained to them that she was
9	my niece and that she had been murdered. Excuse me, and they said that is a form of
10	PTSD. I thought only soldiers had PTSD, but anyway they recommended that I get
11	some counseling for that deep grief that was coming up out of my unconsciousness
12	from anaesthetic. So and I was quite surprised at that. But then I realized, yes, at
13	least for a year and a half, I was still in a state of shock from her death because I would
14	cry every time her name was mentioned.
15	So the mental health impacts don't go away easily and there were
16	psychologists who were offering five free sessions of counseling, so I did take part in
17	that. And I guess if I have an observation to make here, it would be that families
18	some will never get any counseling, some will need a lot of counseling, some may be
19	fine after 5 or 10 sessions. And I think the current setup right now is that you can
20	access counseling up to two years from the time of the end of the Commission's work.
21	Excuse me. So I don't know if that is enough, if there should be a finite point at which
22	it's closed off. Counseling is very expensive, and I think there are folks in the room who
23	may need longer term counseling and not out of their own pocket. So, yeah.
24	COMMISSIONER STANTON: Maybe speak with Mary Pyche
25	about that. Because I think that there has been some negotiation to extend that
26	MS. FRANCENE COSMAN: Okay.
27	COMMISSIONED CTANTON for some faller if the
	COMMISSIONER STANTON: for some folks, if I'm

1	MS. FRANCENE COSMAN: Yeah.
2	COMMISSIONER STANTON: So have a chat with Mary after this
3	about that, because I think
4	MS. FRANCENE COSMAN: Okay.
5	<b>COMMISSIONER STANTON:</b> it's possible to have it extended.
6	MS. FRANCENE COSMAN: Yeah, I think some of the people that
7	I've talked with, I really believe they'll need longer term mental health care. So thank
8	you for that.
9	This room has dust in it, I hate to tell you.
10	(Laughter)
11	MS. FRANCENE COSMAN: That's why I'm doing this coughing. I
12	do it in my own house, too, but anyway
13	COMMISSIONER FITCH: I have a cough drop in my office if you
14	would like.
15	MS. FRANCENE COSMAN: It's okay. I'll keep on and I'll get a little
16	drink anyway.
17	MR. LEO ARTALEJO: And don't forget your water over there.
18	MS. FRANCENE COSMAN: Yeah, yeah.
19	MR. LEO ARTALEJO: We're not in a hurry.
20	MS. FRANCENE COSMAN: Okay. You folks don't have your
21	water.
22	COMMISSIONER STANTON: I do.
23	MS. FRANCENE COSMAN: Okay. Thank you.
24	Okay, that's about the mental health impact. No, people were
25	wonderful after the event. People I didn't know in my neighborhood were coming to the
26	house with well, they made a little memorial on the front garden, you know, and they
27	had plants and they had painted rocks, and they had little angels. And to know that
28	there's such good people out there is a real counterfoil to knowing there are people who

do evil acts, you know? So I found that helpful.

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2 Yes, the impact of the funeral. COVID was closing everything C1down and the week before Lisa's death my son-in-law's nephew 3 And they had to return from Los Angeles, 4 C1 and they were driving a humongous camper van with two dogs, two kids, and them, and 5 the Canadian border shut down. So they were driving a vehicle with California plates 6 7 and we didn't think they were going to get into the country, so that was a huge stress at 8 the same time. And we did get help from Geoff Regan, our MP at the time, and he got a 9 letter from External Affairs, and they had to use that letter at the border to get across and to get back home and to isolate. 10 So it's amazing how things impacted on you trying to get our family 11 home and trying to be together through this. And then of course, when they arrived, 12 they had to isolate. They live in Mahone Bay in the summertime, and they had to 13 isolate for two weeks there. 14 15 So Lisa's funeral we watched a live broadcast and they had a problem with the broadcast so it froze in the middle of it and we were sitting -- part of my 16 family sitting in my living room thinking we're going to miss the funeral, you know. But 17

problem with the broadcast so it froze in the middle of it and we were sitting -- part of my family sitting in my living room thinking we're going to miss the funeral, you know. But eventually that got sorted out. So we did see the funeral, we wore our masks, it was at the height of not knowing how spreadable COVID would be. So we didn't hug, we didn't kiss, we didn't unmask. We went through that experience again, you know, just not good.

So I want to talk about the trauma informed process, because you've taken quite a few hits about this, and I did write you letter about it. It didn't get to you, it got to Counsel, I understand, so that letter went by email and then I got a return email saying that you wouldn't see my letter, but the Counsel would look at it and deal with it. And it was -- I was protesting that you chose to give the protection and privacy to the two RCMP and to Lisa Banfield. And all the family members around that time who talked about this, they felt they were traumatized by that choice. So I know you've

- been in a difficult spot, you probably have some punch holes in your back from all this,
- 2 you know, the kind of energy that's been coming out that was negative around it. So we
- felt our families had an overlayer of more trauma by that -- is it Section 43 that you
- 4 utilized? Yeah, so I just wanted to comment on that. Yeah, we all struggled with that
- 5 part of the process, so ---
- 6 COMMISSIONER STANTON: Our Counsel did make us aware
- 7 that you had written.
- 8 MS. FRANCENE COSMAN: Oh, okay.
- 9 **COMMISSIONER STANTON:** Yeah.
- 10 MS. FRANCENE COSMAN: Okay.
- 11 COMMISSIONER KIM STANTION: Yeah.
- MS. FRANCENE COSMAN: I don't know if you saw what I wrote,
- 13 but ---
- 14 **COMMISSIONER STANTON:** She passed it along, what you told
- 15 us.
- 16 **MS. FRANCENE COSMAN:** Okay.
- 17 **COMMISSIONER STANTON:** So we read it.
- 18 MS. FRANCENE COSMAN: I was really ticked off to find that it
- wouldn't go directly to you, because I thought I'm writing you a letter, it should have had
- 20 a stamp on it and gone to you. I'm glad it got passed on.
- 21 **COMMISSIONER MacDONALD:** Yeah. Let me take a minute just
- to try to explain that, and of course before I was a judge, I used to be a lawyer and it
- becomes challenging sometimes, the way the -- it has to operate. But the Estate has a
- lawyer, and we receive submissions through the various lawyers, so it becomes
- impossible for us to hear submissions other than through the Counsel. That's just how -
- 26 --
- 27 MS. FRANCENE COSMAN: How it was.
- 28 **COMMISSIONER MacDONALD:** --- how it operates.

1	MS. FRANCENE COSMAN: Yeah.
2	COMMISSIONER MacDONALD: So I just want you to know that is
3	not that we don't care or anything of that nature, and we certainly understand and
4	thank you for your honesty in sharing that message. And you're right, it is a very difficult
5	was a very difficult decision. But I just want you to know that that's the reason behind
6	it, not that we
7	MS. FRANCENE COSMAN: Yeah.
8	COMMISSIONER MacDONALD: not that we don't care.
9	MS. FRANCENE COSMAN: You see, amateurs like myself, and
10	others who don't have legal training, we wouldn't actually grasp that. But I just wanted
11	to put it in here.
12	COMMISSIONER MacDONALD: Of course. Thank you.
13	MS. FRANCENE COSMAN: Yeah.
14	COMMISSIONER MacDONALD: Thank you for that today, and as
15	well for your caring enough to share.
16	MS. FRANCENE COSMAN: I want to talk about the initial response
17	in Portapique. And I don't want to criticize the poor three RCMP who were first on the
18	scene, because they entered my version of hell, as probably all of our versions of hell
19	that night. And I think if I assign a failure, a cascade of failures, it is to the senior
20	management in the middle management and how it all unfolded. So to send officers
21	down without night vision goggles, without tracking devices on their uniforms, when they
22	go out of the car and they wouldn't know where the other person was. I just think there
23	was a colossal unfolding of mistakes that night, and mistakes around not being able to
24	communicate, having systems get overloaded because the systems aren't designed for
25	this kind of massive response from people hearing about what was going on.
26	Yeah, the question of leaving the children alone has absolutely
27	haunted me since I first heard it. The Blair children saw their parents murdered in front
28	of their eyes, and when they smelled the smoke, as you know, they ran over to Lisa's

house, and Lisa had already gone outside to check on the fire, and thank God the
 children didn't see her body.

But I think when the RCMP said to hide in the basement, nobody went down to check was there egress from the basement, and that house could have been set on fire and the children would have been in the basement. So I kept mulling this in my mind again, how could you leave four children in that house, unattended and not checking, could they escape from the basement if a fire was started? So I just think that the RCMP who were directing the events and not the three on site, I understood it at some point in testimony they did not know that the children had seen their parents murdered. They knew kids were alone in the house, but I believe at some point in testimony it was said that they didn't know those children had actually seen their parents murdered. And the 911 operator that stayed on the line with the kids for two hours, I wish I knew who that was, they deserve a medal because they did a wonderful job with them. And yeah, they deserve a special kind of thanks.

Please excuse me for having to glance at this, I'm not an extemporaneous speaker at times, and this is one of those occasions.

**COMMISSIONER STANTON:** It's absolutely fine. Take your time.

MR. LEO ARTALEJO: Yeah.

MS. FRANCENE COSMAN: Hmm?

**COMMISSIONER STANTON:** It's absolutely fine.

MS. FRANCENE COSMAN: Okay. Thank you.

MR. LEO ARTALEJO: Yeah, take your time.

MS. FRANCENE COSMAN: You know, so many people describe that the neighbor was driving a police car just like yours, and in the first 15 minutes they heard that three times. So when Superintendent Darren Campbell recently was on the stand and he said, if Mrs. Blair had used the word "exactly like a police car", I just could have died on the spot myself. I just was shocked because here's a woman calling to say her husband's just been murdered and she's about a minute and a half away from

- being murdered herself, and her last thoughts have to be "Oh my God, my children are
- 2 hiding, are they going to be killed?" And he was looking for the word "exactly", and I
- couldn't help but think was this just gross stupidity that he would say that? I don't know.
- But it just really, really, hurt to hear him use those words, because there was no
- 5 "exactly". They heard from several sources that he was driving a marked police car. So
- 6 ---
- 7 I mentioned the police failing to protect the children, and I had
- 8 written some things in here. But in some of the testimony, the RCMP believed that
- 9 Gabriel Wortman had shot himself in the woods. I can't understand why they would
- think that, because they didn't find a car that he was driving, and he wasn't there. And if
- they thought he shot himself, why did they hide in Lisa's house when they were
- instructed to hide in the house for the rest of the night? So that doesn't make much
- sense to me. But I just wanted to make that point.
- It's really hard to review all the errors that the RCMP made, and
- 15 you've heard them all. There's not much point of me even probably talking about them
- anymore, but the feeling all through this is that the RCMP from Ottawa have been
- working very hard to protect any exposure of those officers from looking like they made
- mistakes. And mistakes were made, and I think we all know that. So there's an
- impression that there's been an attempt to hide information from the Commission, and I
- think that was borne out very recently when you just got new documents released from
- 21 federal folks, from the Commission, from their lawyers not your lawyers. The
- impression I continue to have is an RCMP force that is built out of silos, and the left
- 23 hand doesn't know what the right hand is doing. And this effort to keep documents
- back, that's very, very perturbing to me, and I'm sure it is to you, to get information late
- in the game, you have to start looking at that and going through it, of course. So yeah,
- is there something to hide? I think there is. But I'm just an amateur sleuth. So anyway.
- I think that I've mentioned what I've already written on this page. I
- think the conflicting information that we heard on a few occasions. I'm briefly going to

- 1 mention Heather O'Brien's death and the testimony that was given that conflicted. The
- two officers had very, very conflicting information. And I think that should be the subject
- of an independent review to try and get answers why it was so conflicting. For the first
- 4 set of responders to say they smashed the window on the driver's side and reached in
- and felt her pulse, and then for the next responder to come and say there was no
- 6 access into the vehicle, the windows were rolled up, they had to smash the windows.
- And it's just a huge conflict of testimony and therefore, I think it should be independently
- 8 investigated to see why.

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Service.

Because going forward, we don't want to think that we can't trust the word of the responding officers in a tragedy. And God forbid that we should ever have another event like this. But if we do, we need to know that we can trust what's being told to us and that it's not being covered up, or that there's two opposed

viewpoints. So that is one of my recommendations, that it have an independent review.

- I want to talk about early intervention in schools. And most recently we heard the roundtable discussions about topics that I had already written about in this, and part of my background knowledge is that I used to be the President of the Advisory Council on the Status of Women. I worked on research papers around pornography and prostitution and family violence, and I was the Minister of the Status of Women when I was in Government along with Community Services and the Civil
  - So what I'm hearing about early intervention in the schools, and I'm wondering about, had anybody ever identified that the perpetrator was being brutalized at home and laying the groundwork for his future mental health issues and violence? So I think what I'm learning in talking with, what I call guidance counselors, they are now called resource counselors, they are vastly overworked and they are assigned too many students to be a resource to. I think the accepted figure now is that a resource counselor would work with 500 students, it used to be 300. And 75 percent in the high schools that work is actually administrative and not working directly with the students.

1	So there's a serious issue here about resource counselors in the
2	schools. And I was at a renewal of vows wedding last night and by a funny fluke I sat
3	down with a resource counselor in the high school. So I sort of milked her all evening to
4	give me some more information about this, and so much of their work is spent with
5	administration. And in high schools where there are at least 29 nationalities
6	represented, they are working to guide the students through issues of course selection.
7	Do you want to go to university down the road, this is what you need to do. It's not
8	counseling around a student's mental health issues and whether or not they have
9	violence in their home or an alcoholic father, or whatever.
10	So I really would like us to look at guidance counseling and look at
11	some recommendations around what's a workable number. It isn't 500. It used to be
12	300, I think it needs to go back to that. And the administrative role that resource people
13	in the schools are doing takes away from their role as guidance or resource counselors.
14	So I've shaped up a little bit of a recommendation around that. And I do think it's
15	important, because there's so much going on in student's life affecting their future
16	behavior, and that role of resource is very, very important, and I wondered if Gabriel
17	Wortman ever had any help in high school or earlier, you know?
18	Do you get the chance to go over this after, or do you just have my
19	vocal part of it?
20	COMMISSIONER MacDONALD: It's being recorded.
21	MS. FRANCENE COSMAN: Yes, but do you actually have to look
22	at it after?
23	MR. LEO ARTALEJO: Yes, oh yes. We look at it.
24	MS. FRANCENE COSMAN: Okay. I'll leave you my notes too.
25	MR. LEO ARTALEJO: You're welcome to leave us to give us a
26	submission in writing as well.
27	MS. FRANCENE COSMAN: Yeah.
28	MR. LEO ARTALEJO: This is really helpful, just so you know.

We're hearing you speak to the issues that will help formulate the recommendations. 1 2 MS. FRANCENE COSMAN: Yeah. 3 MR. LEO ARTALEJO: And so we -- when we go back to the transcript, we will contextualize them by topic. So a lot of what I'm hearing is around 4 child rescue protocols, chain of command, red flag detection and response. So we'll try 5 to kind of organize them a little bit by topic. 6 7 MS. FRANCENE COSMAN: Yeah. **COMMISSIONER MacDONALD:** But I want you know this is really 8 9 helpful, because you're helping -- you're touching on the issues that the recommendations need to respond to. 10 MS. FRANCENE COSMAN: Okay. I do have a little sheet of my 11 recommendations summarized at the end of this so that might be helpful. 12 Now, I mentioned they're working in schools with 29 nationalities, 13 and they're working in schools with issues around language, race, and religion. And so, 14 15 to have a set number that says you put one counselor in a school with X number of 16 student population, you might have a small school out in Spryfield that has huge issues around poverty and family violence and all the elements coming together that maybe a 17 school in Bedford doesn't have. And it's hard to say that a defined number is going to 18 work just because of those variables. So I would like somebody in Education or 19 20 whatever to take a look at that, you know, there's no rubber stamp for this, and that's what I was hearing loud and clear last night when I was talking with folks at my table, 21 22 and I'm so glad they were there. 23 Yeah, I think I've pretty well covered that. Oh, I did have an idea 24 though. I know we have helplines and I wondered whether or not -- it's difficult for a young person to walk through a door marked resource and have other kids tease them 25 and say, "Well, what did you have to go to the resource person for?" And I wondered 26 about a dedicated hotline for students in each school that would be available in the 27 evening that if they wanted to get help with some issue that they could use a hotline

28

1	approach and make the phone call in the evening. Now, that's off the top of my head. I
2	have no research to say it's done elsewhere, but I sort of like the idea, so I put it in here.
3	COMMISSIONER STANTON: We did hear from someone from
4	Kids Helpline.
5	MS. FRANCENE COSMAN: Yeah.
6	COMMISSIONER STANTON: Do you know about Kids Helpline?
7	MS. FRANCENE COSMAN: Yeah.
8	COMMISSIONER STANTON: Yeah, so you're talking about
9	something different than that.
10	MS. FRANCENE COSMAN: Slightly different, yeah.
11	COMMISSIONER STANTON: Okay.
12	MS. FRANCENE COSMAN: Dedicated more to the
13	COMMISSIONER STANTON: to the school.
14	MS. FRANCENE COSMAN: access in each school, and Kids
15	Helpline only works if that youngster can get to a phone and not have their parents
16	know they're making a call. But that issue could be the same with a hotline as well, but
17	it's just maybe an expansion on the idea of, how do you access the resources. So
18	yeah.
19	In our schools today, I think there's only three mandatory courses
20	that are required to graduate, and you can get credits in yoga, credits in all sorts of
21	things that my generation wouldn't have considered education. So I know the
22	roundtables recently discussed the need for having a mandatory course with topics
23	around family violence, sex education, and so forth. I watched that online, I didn't
24	attend the session. I support every word I heard, and I thought they were really well-
25	done presentations.
26	So part of that kind of a mandatory course has to discuss healthy
27	sexual relations. And I knew about this before I listened to the roundtable discussion,
28	because students now are allowed to take cell phones to school there's very little

- teaching going on, and I know a lot of teachers, including my daughter, who have left
- the profession, and it's quite chaotic in the classroom with cell phones. And what's
- happening with young kids on the school buses, they are accessing pornography sites,
- 4 and today's pornography is not the Playboy magazine of 30 years ago, and I know
- 5 because I did a lot of research on this issue.
- 6 I've networked the entire province the film *Not a Love Story* from
- the National Film Board of the day, and the distorted images that kids are watching,
- 8 body parts, sexual violence, no 10- or 11-year-old should be seeing this. But they are,
- and then seeing it on the school bus, and they're seeing it on the school grounds. And I
- have neighbors with kids this age and I'm hearing about this firsthand. So when I heard
- it in the roundtable discussion I thought, Oh my God, yes. this needs to come out. I
- might be a responsible parent who puts blocks on my child's iPhone, but the next parent
- might not be. And so the kid who can't access it sits with the other kid on the bus and
- 14 sees these violent images.
- This has to spill over, kids get desensitized, their sexuality is being
- shaped by these images, and it has to have an impact as they grow up. There's a lot of
- sexual dysfunction in the adult population because they've spent 10 years watching
- violent games, and 10 years accessing pornography on a website. So I'm putting that in
- there, but it plays back to what you already heard in the round table discussions.
- 20 Are you folks all okay so far with what I'm saying?
- 21 **COMMISSIONER MacDONALD:** Yes, I'm going to turn the light on
- though.
- 23 **COMMISSIONER STANTON:** Absolutely, I was just going turn the
- light on. Thank you for that.
- 25 MS. FRANCENE COSMAN: I thought I had another -- I do --
- another pair of glasses to help me see better. Okay. Yeah. So it comes back to the
- 27 mandatory courses and healthy family relations, and we're up against digital platforms
- of today that are absolutely corrupting what kids are learning, and what they're taking

forward into their adulthood, and it's a very, very, scary thought.

Oh, I did -- I was quite interested in the discussions about the intimate partner violence and why women stay in those situations, and how do we shape the recommendations for change going forward. I did get quite a bit of research through the Legislative Library, and I sent it to Patterson Law, and they looked at -- well, the research looked at the *Nova Scotia Domestic Violence Intervention Act*, and that had Statutes put in place in 1995 when I was in Government. Well, I say Statutes, there were directives, but a directive is not the law, as you know, and they weren't followed up with a bill being passed in the Legislature. A bill requires First, Second, Third Reading, and it requires Royal Assent.

So those directives essentially are not worth the paper they're written on because they aren't legally required to be followed. So I looked at a 1995 report by the Nova Scotia Law Commission, "From Rhetoric to Reality", and that was about a directive as well and it required that police investigate all spousal assault calls, make arrests where the situation warranted, and lay the appropriate charges, and it hasn't been done. So it's stated in the directive and the police have more problems -- you probably know this -- making calls around family violence than a lot of other calls. So that is an area where we really need to hammer home some changes and get some bills in place, and get Royal Assent to those bills.

And we've already heard the conflicting testimony between Brenda Forbes and the officer who disputes that her call was about family violence, and Lisa Banfield disputes that it was something else like a speeding car. So my point being, and you've heard it, directives aren't backed up by legislation, and they need to be. I think we have to make it mandatory for police follow up, and then the case where a person doesn't want to press charges for a variety of fear-based reasons that I understand, the law should state that the police have to return on a number of occasions to check in and determine further if charges should be laid, which is the current directive being ignored.

And I think we need an automatic legal requirement that the person who is the subject of the complaint must have counseling for anger management. Now, remote areas, how do you get the counseling? We heard about that too and you heard about it. But we have to design a response on that, so that counseling is available and it's -- I've always heard it, it's very tough to get men to seek counseling because they don't want to admit they need it. But I think we need to have a change that can be made here obviously, and it's up to you folks to try and design what that change will look like. So, yeah, I support everything I heard that day.

Alcoholics Anonymous used to affect change by having men come to group meetings and use the 10-step program.

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But

there has to be a model out there that can work in remote areas as well as less remote areas. So you have a big job to do.

That alert system failure, you've heard a great deal about that. So I've been getting alerts on my phone when -- of course the Amber Alerts come over the phone, when there's a forest fire it comes over the phone, there's all sorts of times in the last couple of years I've had alerts come through my iPhone. So the fact that they didn't use an alert is mind boggling, it's another huge mistake. And it seemed through testimony that the RCMP were really disconnected from today's alert systems, and how they are used, and the fact that they went back and forth trying to craft a message on Saturday [sic] morning, sending up the line, getting it back the line. It's a terrible failure that cost more people their life.

So I think what I'd like to see is that a matrix be developed for an early alert broadcast that would be readily spelled out in a document at each police location, if you've got this issue happening this is the alert that you can put out right away. It's crafted, it's in the matrix, it's in your binder, instead of trying to handcraft the

response under duress. I'd like some thought given to developing a matrix of responses for different situations. So that's in here too.

The decommissioned police vehicles and their sale. I'm going to be succinct here, don't allow the resale of a police vehicle, have them crushed. Help the environment with more metal. Don't allow the sale of decals, and decals that mimic those of the police cars. Don't allow the sale of police uniforms and police costumes. I've seen people at costume parties, they look just like they walked in from a force in a car wearing the uniform. It's a costume you can buy. I think that absolutely ought to be a criminal offence and stop the practice.

Purged records. Again, purging records after two years, I find that hard to believe. I think that records should not be purged at all, records shouldn't go home, the notebook shouldn't go home. I did question whether notebooks could be overwritten, could they be erased, or the pages numbered. I did get a response from Rob Pineo on that and it sounds like there is some good practice around the notebooks. But I don't think that's it's wise to be able to take them home. Are they secured if you take them home? Do your kids have access to them? Could they be tossed in the fireplace, you know? So I think the handwritten notebook has huge importance regardless of computers and computer records. So I'd just like some more thought given to that question around the purging of records.

Consolidation and amalgamation of police services in Nova Scotia is my big recommendation. It's going to get a lot of resistance, but I think we just need one Nova Scotia Police Force. In my very distant past I was the first Mayor of Bedford. I hired and set up our Police Department, and if the police in Halifax were chasing a suspect from a bank robbery down the highway and they came to Bedford's boundaries, the communication didn't work, they had to give up the chase. We fixed that very, very quickly with equipment that was interoperable. So I have a little history there actually.

But I would like to see us develop one police service in Nova Scotia, and it would mean consolidation and amalgamation of the Forces that exist.

that could be one police service.

1 And I'd like to see common training across our Forces, municipal and RCMP. Common

- training on guns, common training on communication. This kind of recommendation
- won't fly. It will be really kicked back, but if you aim really high you might land in the
- 4 middle and get some really important changes that are needed. So that's why I'm
- saying I think we need one police service and the historic respect for the RCMP is
- 6 shattered after Portapique, it's just shattered. Everybody I speak with says the same
- thing. So I would love to see us aim for one service, merge the two.

And I did look at the Public Safety Canada Amalgamation of Police Services Report. I didn't read the whole thing, but I did look at it. And given the rural nature of Nova Scotia and, you know, the move into the cities is so obvious, and the tax bases in the cities. But the rural communities are still going to exist. They don't have a tax base to support a police service on their own, and I think that's part of why I believe we need to look at more education, longer training, a cohesive force across the board

Now, the Minister of Justice is going to hammer a nail in this, I know, if you were so bold as to make that recommendation. But it's not about defunding, and I think defunding conversations have to do with mental health calls, and why are two police cars parked in front of a home where a teenager is threatening suicide. I think some of the discussion around defending [sic] -- defunding comes into that use of the police. I've seen that in my own neighborhood. I've seen two police cars parked upwards of five hours when a young person is threatening suicide, and fortunately they didn't do it, but it tied up police resources very much for a long time.

That's -- what I have in these pages somewhat repeats that you've already heard, and I don't need to do that. I think the lion's share of change though around policing it has to rest with the Provincial and Federal Government, so at least the Provincial Government. Because these little municipal units with 900 people in them, like Mahone Bay, they have such a limited tax base so it's very hard to afford to make these changes and provide safety in those rural communities.

Well, I think you've got a task that can't be envied. Like, it's really 1 2 difficult and as you craft your Report I think it's going to be 1,000 pages long and I think 3 it's going to be this thick. And I have a suggestion, respectfully made, that when you do your Report put it into a binder format with removable sections, because you're going to 4 have things for the police, you're going to have things for the Justice Department, for 5 Community Services, for Health, for Education. If they're sitting with a book this big on 6 7 their desk it's going to be difficult to use. So I would really like you to take a look at what 8 kind of format you put your Report into. And as a former Minister, with a lot of reports 9 coming across my desk, wow, it was easy for some of them to gather dust. And if I could extract from the major report the section that was applicable to my department it 10 would have made it easier. So that's one of my suggestions. 11 I would like to see that you recommend a legal requirement for a 12 plan of action and a public review of the progress after your Report comes out, and you 13 probably already thought of this. I think we need timelines, and you know, this Report 14 will go in a number of directions, and I think you need a special session with Cabinet, 15 16 not just part of their regular agenda which is a couple of hours long. But you're probably going to need a full day of a workshop with Cabinet and then farmed out as well to the 17 Deputy Ministers, because they'll be the ones that munch into it, as you know. 18 So, yeah. I'd like to see some community roundtable discussions 19 20 as well on the report, because at the ground level looking at your recommendations will bring that up through the system as well, not being top heavy coming down, but driven 21

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I've really struggled with the act of forgiveness. I've tried to forgive the perpetrator, but not his actions. So I hope someday I can achieve my own sense of peace as I look back to my niece's death. And out of all of this horror there was a big miracle and it's that the four children lived. To me that was a miracle. It might have been another way. So that's difficult to say.

at the ground level coming up. So that's just a comment as a community activist that I

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am. So ---

1	So I have a little précis of my recommendations: counseling
2	services, independent review into the conflicting testimony, with recommendations
3	around the resource counseling, mandatory course around family relations, the laws
4	around intimate partner violence, matrix of early messages, criminal offence to resale
5	decommissioned cars, no more purging of records, and consolidate the police services
6	in Nova Scotia. That's it.
7	I didn't think I could do this.
8	COMMISSIONER FITCH: You did really well.
9	MR. LEO ARTALEJO: A lot of thought and effort. Thank you for
10	your time and energy.
11	MS. FRANCENE COSMAN: You're welcome.
12	MR. LEO ARTALEJO: A lot of prep.
13	MS. FRANCENE COSMAN: I've been sort of working away at this
14	and then every time I reread it, I'd think, no that's not good enough. anyway, I'll leave
15	this with you, it's on my computer at home.
16	MR. LEO ARTALEJO: Okay. I just wanted to check in with the
17	Commissioners to see if there's any follow up questions, there's a lot there, but
18	COMMISSIONER MacDONALD: I just wanted to thank you so
19	very much for clearly you put so much thought into it, and to reduce it to specific
20	recommendations in the last few pages is very helpful for us, and being thoughtful in
21	also helping us with something we're preoccupied with in getting the recommendations
22	implemented.
23	MS. FRANCENE COSMAN: Yeah.
24	COMMISSIONER MacDONALD: So thank you so much for that.
25	And thank you for being there so often, and you're supporting Lisa and you're
26	supporting her family, but you're supporting us too by being there, and I understand
27	from reliable sources that you're very much a positive presence in the room and that is
28	no surprise to me having

1	MS. FRANCENE COSMAN: Thank you.
2	COMMISSIONER MacDONALD: met you tonight. And so
3	really appreciate your honesty, really appreciate the time and care you put into that, and
4	your earlier public service, thank you for that. That's just amazing. So
5	MS. FRANCENE COSMAN: It was a lot of work and a lot of fun.
6	COMMISSIONER MacDONALD: Yeah. at the same time. But just
7	really, you know, these are we have a difficult task. But for me personally, you've
8	given me more hope and I found it uplifting to hear from you actually.
9	MS. FRANCENE COSMAN: Thank you.
10	COMMISSIONER MacDONALD: And to just
11	MS. FRANCENE COSMAN: Thank you very much.
12	COMMISSIONER MacDONALD: learn how much you care,
13	and your honesty about your feeling that we didn't do everything perfectly, and I
14	appreciate that. But I really, really, appreciate the fact that you have such care and
15	interest in what we're doing and I do sense some optimism, and we need that right now.
16	So thank you so much.
17	MS. FRANCENE COSMAN: Thank you.
18	COMMISSIONER MacDONALD: Appreciate it.
19	MS. FRANCENE COSMAN: Thank you. A big job ahead, yeah.
20	COMMISSIONER FITCH: I couldn't say anything any better than
21	what you've said, Michael, and I just I do want to reiterate though, looking out and
22	seeing you there, time and time again, it really has been important for us. It helps it
23	helps us
24	MS. FRANCENE COSMAN: Yeah.
25	COMMISSIONER FITCH: get through the days to know that
26	MS. FRANCENE COSMAN: Well, the rooms were so big, and they
27	were quite empty.
28	COMMISSIONER FITCH: Yeah.

1	COMMISSIONER MacDONALD: Yeah, they were.
2	MS. FRANCENE COSMAN: So that was wow.
3	COMMISSIONER FITCH: Yeah, I really can't put words any better
4	than you already have. And I just want to thank you so much.
5	MS. FRANCENE COSMAN: You're more than welcome.
6	COMMISSIONER STANTON: Yeah, I think we're all struck by you
7	extraordinary strength, that you've come on behalf of your family in that way, and
8	witness, and then you know, the courage to and the tenacity, and the very
9	thoughtfulness in putting together, distilling so much of what you've heard into really
10	helpful recommendations for us.
11	MS. FRANCENE COSMAN: Good. I'm so glad you're telling me
12	this. I didn't want it to be a vain effort.
13	COMMISSIONER STANTON: Not at all. It's not a vain effort at all.
14	it's not of an effort at all. I found quite a bit of what you said very helpful actually, and
15	I'm just I'm just so struck by how constructive you're able to be in the face of the
16	enormous weight that you're carrying and the pain that you've suffered, and to be able
17	to nonetheless come and speak to us in such a constructive way
18	MS. FRANCENE COSMAN: Thank you.
19	<b>COMMISSIONER STANTON:</b> is really extremely impressive.
20	MS. FRANCENE COSMAN: You know, I really hope it helps. I
21	really hope, you know, you've heard so many suggestions, I just hope it helps. I look
22	forward to reading your report, I hope it's in sections so that I don't have to hold a large
23	report in my hands.
24	COMMISSIONER FITCH: We're putting a lot of thought into it for
25	sure.
26	MS. FRANCENE COSMAN: Yeah.
27	COMMISSIONER FITCH: And any bit of advice and input is
28	welcome.

1	COMMISSIONER MacDONALD: If you would be kind enough to
2	relay to Lisa's family, repeating again of course, we met with them a year ago March,
3	but just express as we do every morning, but you know, Lisa's life taken, and all the
4	other lives taken motivate us to try to do what's best. And if you could just relay our
5	ongoing sincere care and sympathy, and deep regret that some of the difficult decisions
6	we made have, as you have reported, have had a feeling of re-traumatization. We
7	deeply regret that and we're doing the very best we can to balance some very difficult
8	decisions. But if you could relay that?
9	MS. FRANCENE COSMAN: I will, yes, thank you.
LO	COMMISSIONER MacDONALD: We would really appreciate it.
l1	MS. FRANCENE COSMAN: Yeah. Thank you. Onward and
L2	upward.
L3	MR. LEO ARTALEJO: Thank you.
L4	COMMISSIONER MacDONALD: Thank you for your time.
L5	COMMISSIONER STANTON: Thank you so much.
L6	MS. FRANCENE COSMAN: Can I leave that with you?
L7	MR. LEO ARTALEJO: Yes, absolutely.
L8	MS. FRANCENE COSMAN: It might help in the transcription.
L9	MR. LEO ARTALEJO: Yes, absolutely.
20	Session concludes
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2	CERTIFICATION
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4	I, NANCY EWING, hereby certify the foregoing pages to be an accurate transcription of
5	the audio recording provided to the best of my skill and ability, and I so swear.
6	
7	1 A Section 1
8	
9	NANCY EWING